

# A Public Participatory Geographic Information Systems (PPGIS) approach to the impacts of climate change on water resources. The South Saskatchewan River Basin.

Lorena Patiño and David Gauthier  
University of Regina. SSHRC-MCRI Institutional Adaptation to  
Climate Change Project.



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Social Sciences and Humanities  
Research Council of Canada

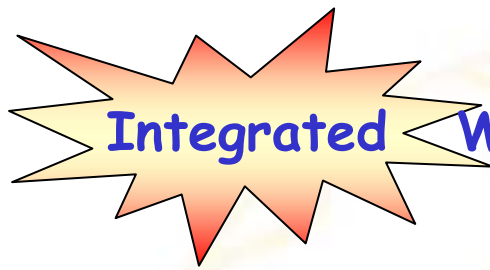
Conseil de recherches en  
sciences humaines du Canada

Canada



UNIVERSIDAD DE  
LA SERENA





# Water Resource Management (IWRM)

## Ecological Approach



## Good Governance & Public Participation

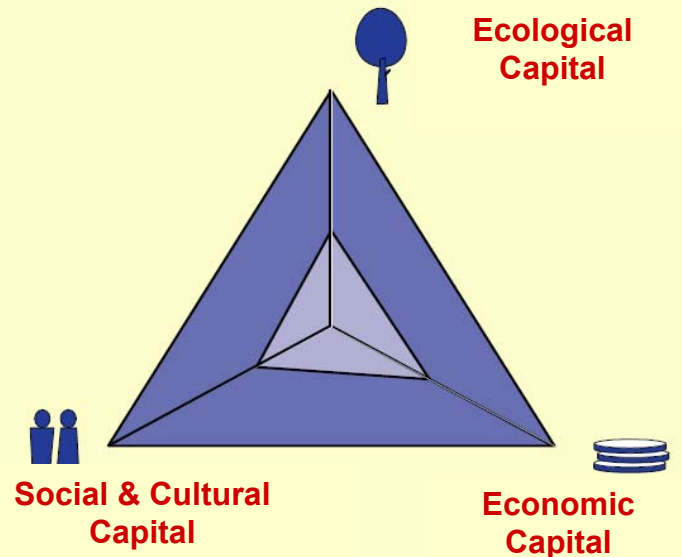
### Institutional Levels

Federal	→	Local
Government	→	Civil
Formal	→	Informal



Caption: [www.iapad.nl](http://www.iapad.nl)

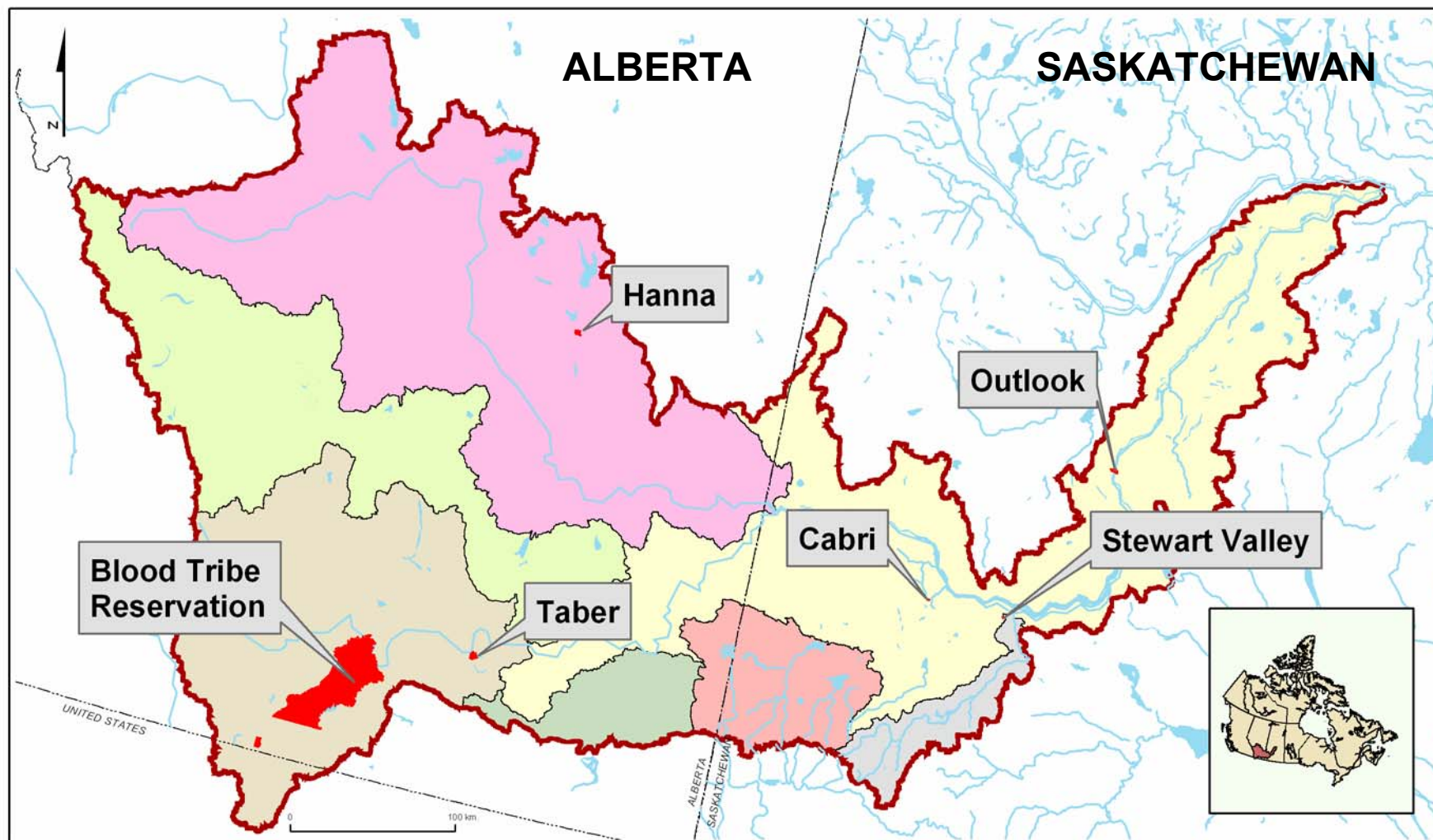
## Dimensions of Sustainable Development



Brabant Centre for Sustainable Development ([www.telos.nl](http://www.telos.nl))

# Selected Communities in the South Saskatchewan River Basin (SSRB).

(Map prepared for the IACC project - November 2005)



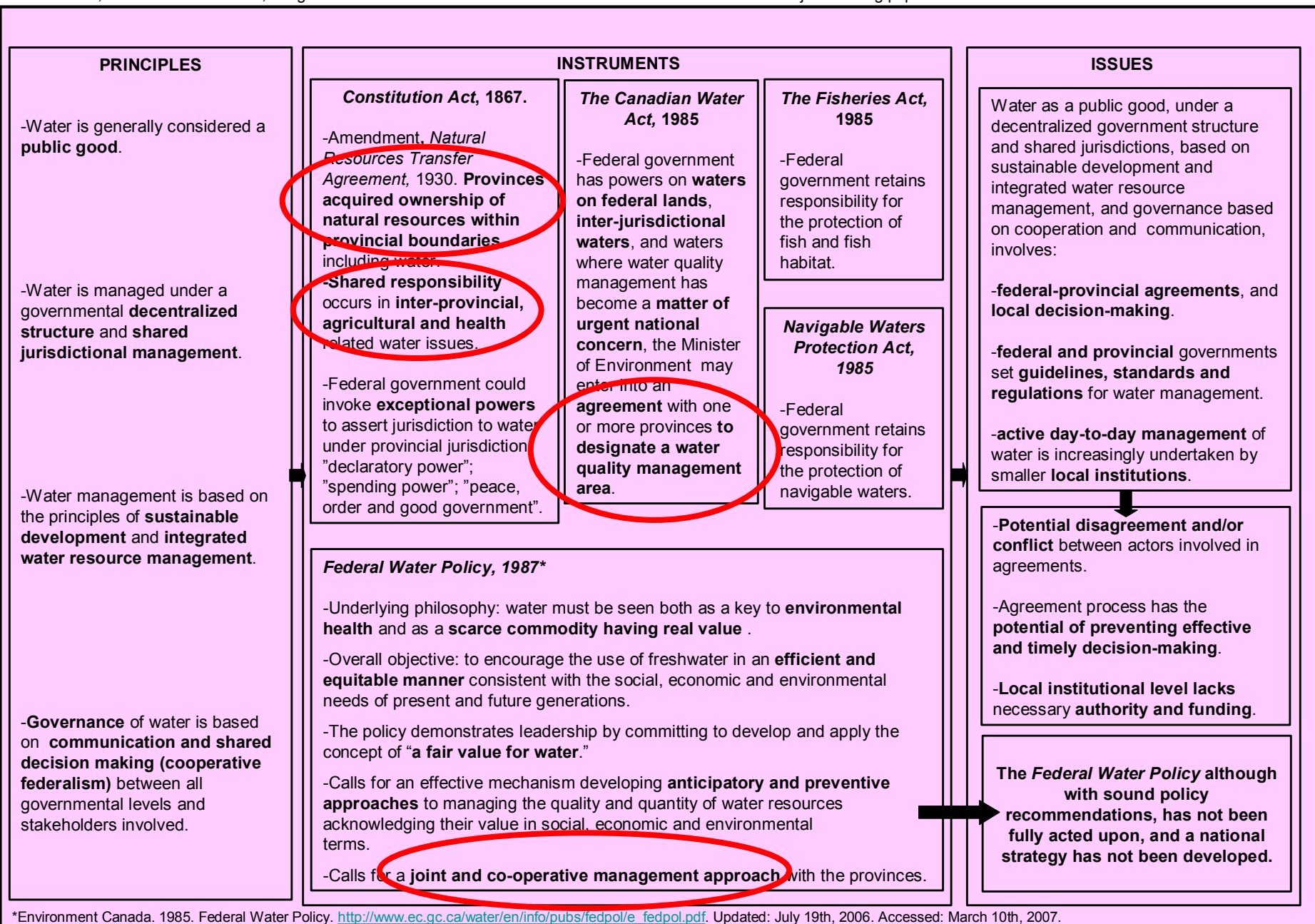
## SSRB Sub-Basin

- Bigstick Lake
- Bow River
- Oldman River
- Red Deer River

- Seven Persons Creek
- South Saskatchewan River
- Swift Current Creek
- SSRB

# Federal Principles and Main Instruments that Affect the Water Institutional Dynamic in the South Saskatchewan River Basin.

Derived by L. Patiño and D. Gauthier mainly from Corkal, D. R., Inch, B. and P.E. Atkins (AAFC-PFRA). 2007. The Case of Canada – Institutions and Water in the South Saskatchewan River Basin; and also from Hurlbert, Margot. 2006. Water Law in the South Saskatchewan River Basin. IACC Project working paper No. 27.



\*Environment Canada. 1985. Federal Water Policy. [http://www.ec.gc.ca/water/en/info/pubs/fedpol/e\\_fedpol.pdf](http://www.ec.gc.ca/water/en/info/pubs/fedpol/e_fedpol.pdf). Updated: July 19th, 2006. Accessed: March 10th, 2007.

# South Saskatchewan River Legal and Inter-jurisdictional Institutional Water Map

Derived by L. Patiño and D. Gauthier, mainly from Hurlbert, Margot. 2006. Water Law in the South Saskatchewan River Basin. IACC Project working paper No. 27.

Canadian water law establishes that the Federal Crown owns water resources and has power on waters listed below under *The Canadian Water Act*, 1985 . Provinces have jurisdiction over natural resources, including water resources, under the Natural Resources Transfer Agreement, 1938.

## WATER QUALITY: ENVIRONMENT

**FISHERIES AND OCEANS CANADA**  
(*The Fisheries Act*, 1985)

**Canadian Environmental Assessment Agency**  
(*The Canadian Environmental Assessment Act*, 1992)  
Accountable to the Minister of the Environment.

**Migratory Bird Regulations**

## ENVIRONMENT CANADA

***The Canadian Water Act*, 1985**  
In relation to waters on federal lands, **inter-jurisdictional waters**, and waters where water quality management has become a matter of urgent national concern, the Minister of **Environment** may enter into an **agreement** with one or more provinces to **designate a water quality management area**.

## Constitution Act, 1867

Declaratory power; spending power; and, peace, order and good government, allow to assert jurisdiction to provincial water.

## WATER QUALITY ENVIRONMENT

## PRAIRIE PROVINCES WATER BOARD (1948 and reconstituted in 1969)

Report and issue recommendations to its members' agencies. Cooperative Federalism Model.\*

## WATER QUANTITY WATER ALLOCATION

**Water Quality Agreement**, added to Master Agreement on Apportionment amended in 1992.

**Master Agreement on Apportionment, 1969.**

## MEMBER AGENCIES

**ALBERTA ENVIRONMENT**

**SASKATCHEWAN WATERSHED AUTHORITY**

**MANITOBA WATER STEWARDSHIP**

**PRAIRIE FARM REHABILITATION ADMINISTRATION - AGRICULTURE AND AGRI-FOOD CANADA**

**ENVIRONMENT CANADA**

## PROVINCE OF ALBERTA

Provinces have jurisdiction over natural resources, including water resources.

## WATER QUALITY

### POTABLE WATER

**ALBERTA HEALTH WELLNESS**

### ENVIRONMENT

**ALBERTA ENVIRONMENT**  
(Based on the principle of "wise use" and "most beneficial use of water")\*\*

***The Environmental Protection and Enhancement Act (EPEA)*, 1992.**

## WATER QUANTITY WATER ALLOCATION

**ENVIRONMENTAL APPEALS BOARD**

***The Water Act*, 2000.**  
Introduces the ability to transfer water licenses.

## PROVINCE OF SASKATCHEWAN

## WATER QUALITY

### POTABLE WATER

**SASKATCHEWAN HEALTH**  
(*The Health Act*, 1994)

### ENVIRONMENT

**SASKATCHEWAN ENVIRONMENT AND RESOURCE MANAGEMENT**  
(*Env. Management and Protection Act*, 2002; *The Environmental Impact Assessment Act*, 2002)

## WATER QUANTITY WATER ALLOCATION

**SASKATCHEWAN WATERSHED AUTHORITY**  
(*Saskatchewan Watershed Authority Act*, 2005)  
(Follows the Crown Corporation Model\*\*\*)

**WATER APPEAL BOARD**  
(*Water Appeal Board Act*, 2002)

**PERSON RESPONSIBLE FOR WATER WORKS**

Federal level

Inter-jurisdictional level

Provincial level

Local level

**MUNICIPALITIES**

**LOCAL ADVISORY COMMITTEES**

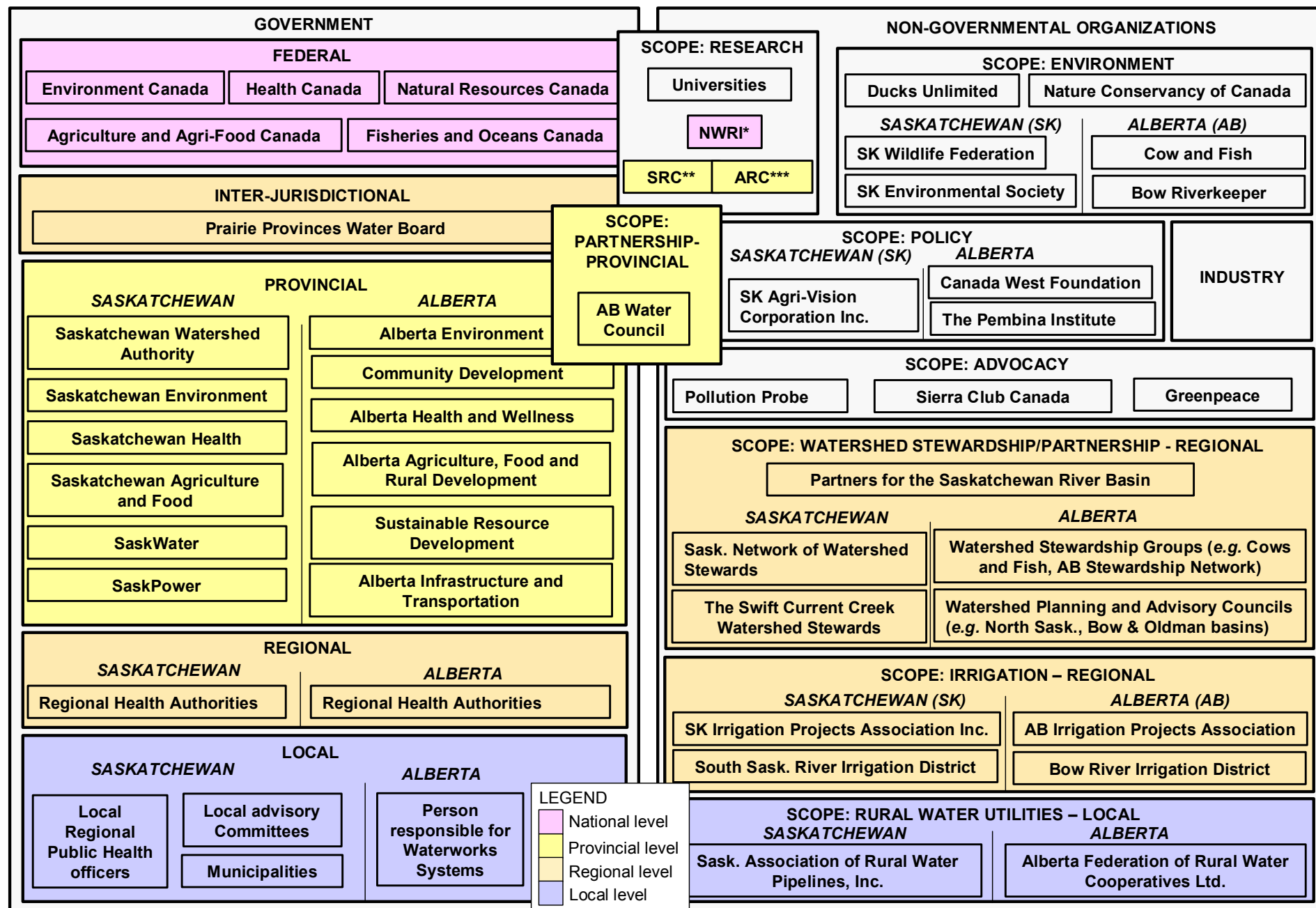
\*Consensus approach, were provincial governments, as primary regulator of water supplies, have always complied with the Agreement.

\*\*Intended to guarantee the most economically/beneficial mixture of water uses.

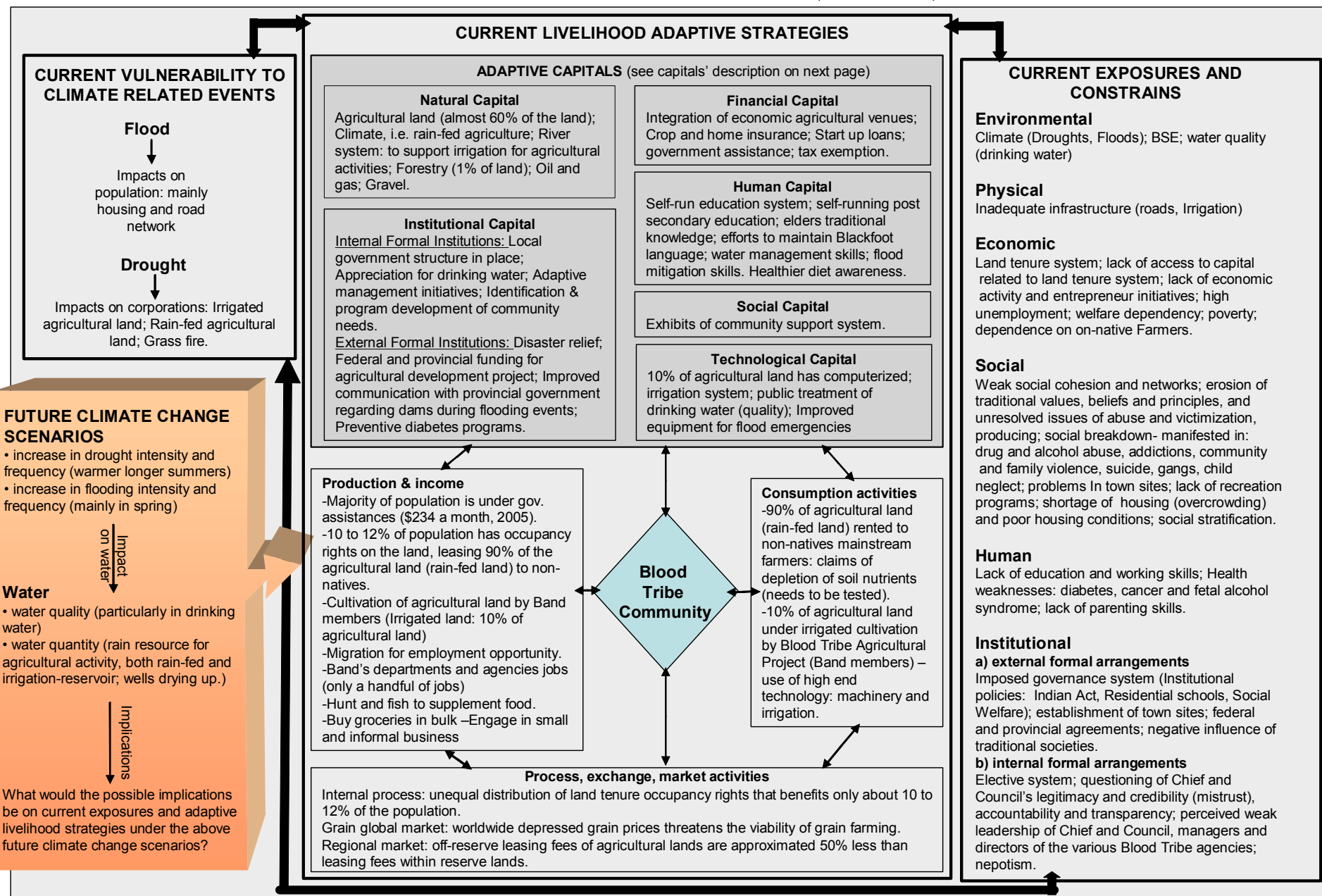
\*\*\* Water right allocation (including priorities of types of use) are left to the discretion of the officials of the corporation (bureaucratic as opposed to statutory resolution).

# Some Important Institutions in the Saskatchewan Institutional Water Map, South Saskatchewan River Basin.

Derived by L. Patiño and D. Gauthier mainly from Corkal, D. R., Inch, B. and P.E. Atkins (AAFC-PFRA). 2007. The Case of Canada – Institutions and Water in the South Saskatchewan River Basin; and also from Hurlbert, Margot. 2006. Water Law in the South Saskatchewan River Basin. IACC Project working paper No. 27.



\*National Water Research Institute; \*\*Saskatchewan Research Council; \*\*\*Alberta Research Council.





stitutions in the Saskatchewan  
vs. D.R., Inch. B. and P.E. A.  
w in the South Saskatchewan

Natural Resources Can  
fisheries and Oceans Can

NAL

Prairie Provinces Water Board

SASKATCHEWAN PROVINCIAL ALBERTA

Environment

Development

h and Wellness

ulture, Food and  
velopment

le Resource  
opment

tructure and  
ortation

ERTA

Regional Health Authorities

SASKATCHEWAN LOCAL ALBERTA

Local Local advisorv

Person responsible for  
Waterworks  
Systems

Arch Council; \*\*\*Alberta Research Co

LEGEND

National level

Provincial

Regional

Local



SCOPE: PARTNERSHIP - PROVINCIAL

SASKATCHEWAN (SK) ALBERTA

SK Agri-Vision Corporation Inc.

AB Water Council

SCOPE: POLICY

Canada West Foundation

The Pembina Institute

SCOPE: ADVOCACY

Pollution Probe

Sierra Club Canada

Greenpeace

SCOPE: WATERSHED STEWARDSHIP/PARTNERSHIP - REGIONAL

Partners for the Saskatchewan River Basin

SASKATCHEWAN ALBERTA

Sask. Network of Watershed Stewards

Watershed Stewardship Groups (e.g. Cows and Fish, AB Stewardship Network)

The Swift Current Creek Watershed Stewards

Watershed Planning and Advisory Councils (e.g. North Sask., Bow & Oldman basins)

SCOPE: IRRIGATION - REGIONAL

SASKATCHEWAN (SK) ALBERTA (AB)

SK Irrigation Projects Association Inc.

AB Irrigation Projects Association

South Sask. River Irrigation District

Bow River Irrigation District

SCOPE: RURAL WATER UTILITIES - LOCAL

SASKATCHEWAN ALBERTA

Alberta Federation of Rural Water Cooperatives Ltd.



ver Basin,  
d Water in the

MENTAL ORG

SCOPE: ENVIR

Nature C

N (SK)

ion

Society

Cow and Fish

Bow Riverkeeper

DRAFT - B  
in Alejandro Rojas  
com

**Natural Capital**  
Agricultural land (almost 60% of the land);  
Climate, i.e. rain-fed agriculture; River  
system; to support irrigation for agricultural  
activities; Forestry (1% of land); Oil and  
gas; Gravel.

**Financial Capital**  
Integration of economic agricultural venues;  
Crop and home insurance; Start up loans;  
government assistance; tax exemption.

**Human Capital**  
Self-run education system; self-running post  
secondary education; elders traditional  
knowledge; efforts to maintain Blackfoot  
language; water management skills; flood  
mitigation skills. Healthier diet awareness.

**Social Capital**  
Exhibits of community support system.

**Technological Capital**  
10% of agricultural land has computerized;  
irrigation system; public treatment of  
drinking water (quality); Improved  
equipment for flood emergencies

**Production & Income**  
Majority of population is under gov.  
assurances (\$234 a month, 2005).  
-10 to 12% of population has occupancy  
rights on the land, leasing 90% of the  
agricultural land (rain-fed land) to non-  
natives.  
-Cultivation of agricultural land by Band  
members (irrigated land: 10% of  
agricultural land)  
-Migration for employment opportunity.  
-Band's departments and agencies jobs  
(only a handful of jobs)  
-Hunt and fish to supplement food.  
-Buy groceries in bulk -Engage in small  
and informal business

**Consumption activities**  
-90% of agricultural land  
(rain-fed land) rented to  
non-natives mainstream  
farmers: claims of  
depletion of soil nutrients  
(needs to be tested).  
-10% of agricultural land  
under irrigated cultivation  
by Blood Tribe Agricultural  
Project (Band members) -  
use of high end  
technology: machinery and  
irrigation.

**Process, exchange, market activities**  
Internal process: unequal distribution of land tenure occupancy rights that benefits only about  
12% of the population.  
Grain global market: worldwide depressed grain prices threatens the viability of grain farm  
Regional market: off-reserve leasing fees of agricultural lands are approximated 50% less  
leasing fees within reserve lands.

Illustration Review: Tankasim VOL. 2 ISSUE 4 May: 07; VOL. 2 ISSUE 3 apr: 07  
Management Department. 2006. Blood Tribe Special Report. Published by Blood Tri  
Communication June 2007. Research Fellow, PARC. (c) David Sauchyn. Pre



Person responsible for  
Waterworks  
Systems

Arch Council; \*\*\*Alberta Research Co



\* increase in average temperature and  
frequency (warmer longer summers)  
\* increase in flooding intensity and  
frequency (mainly in spring)

**Water**  
\* water quality (particularly in drinking  
water)

Water

Water

Water

Water

Water

Water

Water

Water

Water

Water

Water

Water

Water

# Public Participatory Geographic Information Systems (PPGIS) ?

It is a **process of social construction (i.e., meaning)**; it is a **collaborative process** between machine and people/community.

Warren, S. 2004. The utopian potential of GIS. *Cartographica* 39(1): 5- 16.

Is an **interdisciplinary** research, community development and environmental stewardship **tool** grounded in **value and ethical** frameworks that promote social justice, ecological sustainability, improvement of quality of life, redistributive justice, nurturing of social civic society, etc.

Doug Aberley and Renee Sieber. 2002. Developed at First International PPGIS Conference held by URISA at Rutgers University, New Brunswick, New Jersey, July 20-22, 2002. Acceso:3 de mayo del 2006. <http://ppgis.iapad.org/ppgis.htm>

... continuation

Is multidisciplinary, integrates outside expert knowledge with socially differentiated local knowledge. In addition, PPGIS 'builds on high levels of stakeholders' participation in the processes of spatial learning, analysis, decision making and action'

Integrate multiple realities and diverse forms of information to foster social learning, support two/multi-way communication and broaden public participation across socio-economic contexts, locations and sectors'

Rambaldi G., Kwaku Kyem A. P.; Mbile P.; McCall M. and Weiner D. 2005. Participatory Spatial Information Management and Communication in Developing Countries. Paper presented at the Mapping for Change International Conference (PGIS'05), Nairobi, Kenya, 7-10 September 2005.

- **Geographic**
- **Information**
- **System**

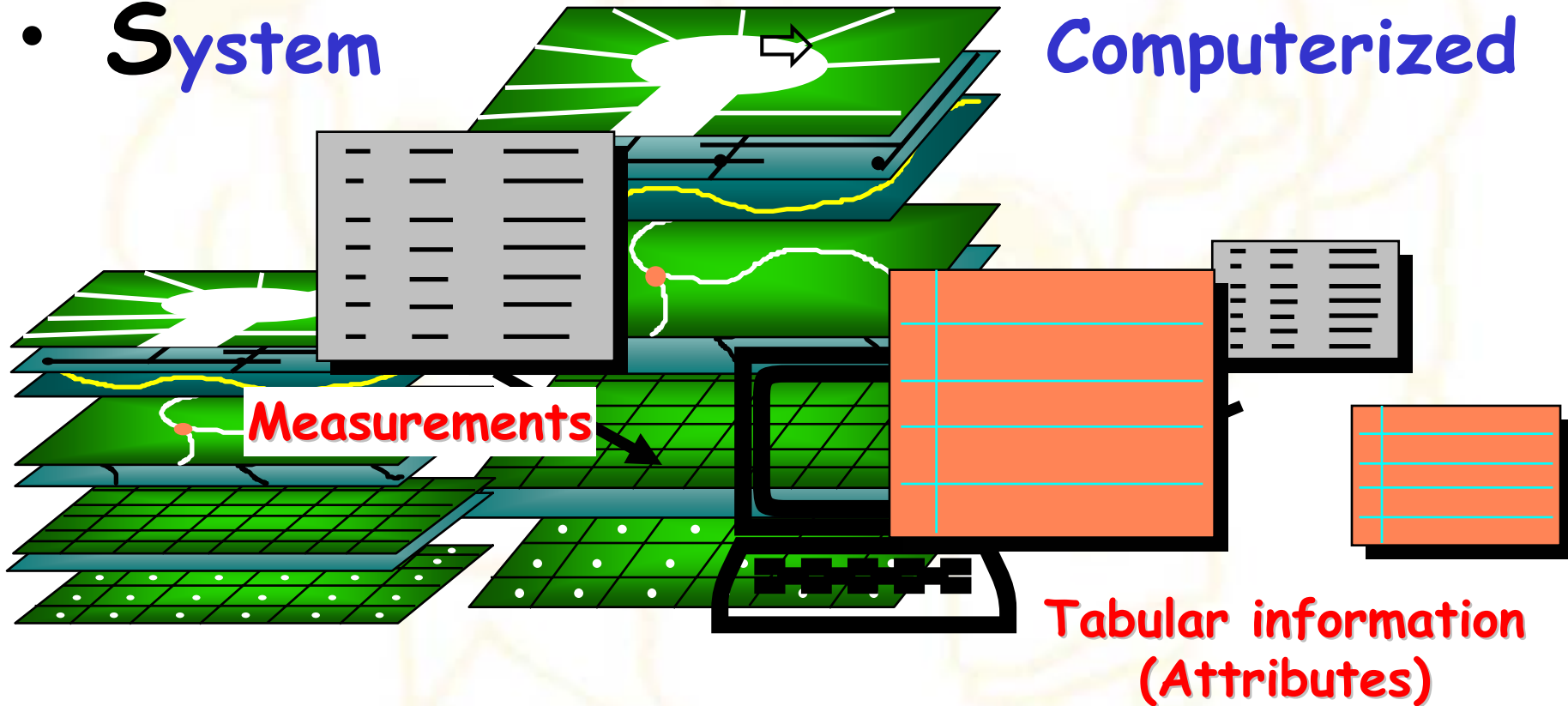


**Map**



**Data**

**Computerized**



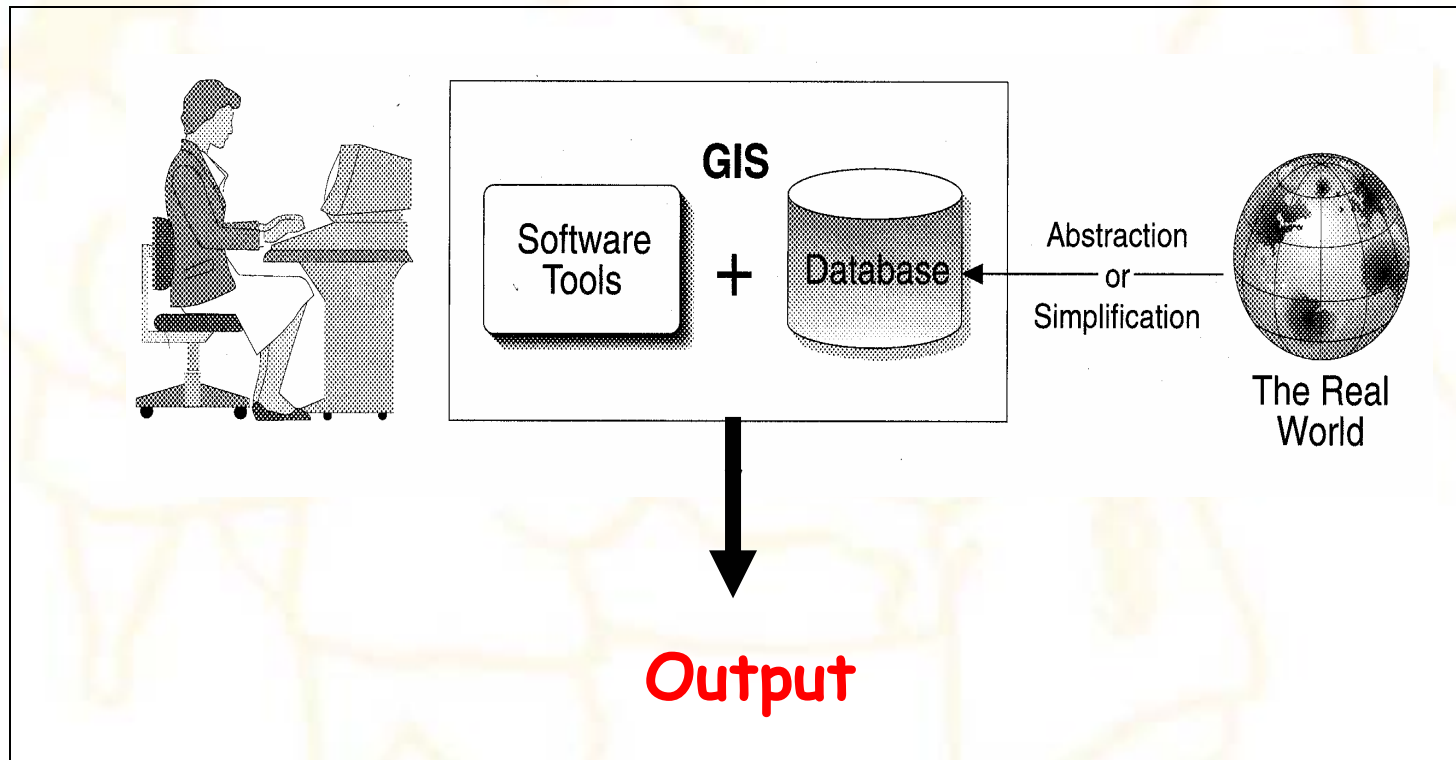
# What is a Geographic Information Systems (GIS)?

**GIS is a collection of computer hardware, software, and geographic data for capturing, managing, analyzing, and displaying all forms of geographically referenced information.**

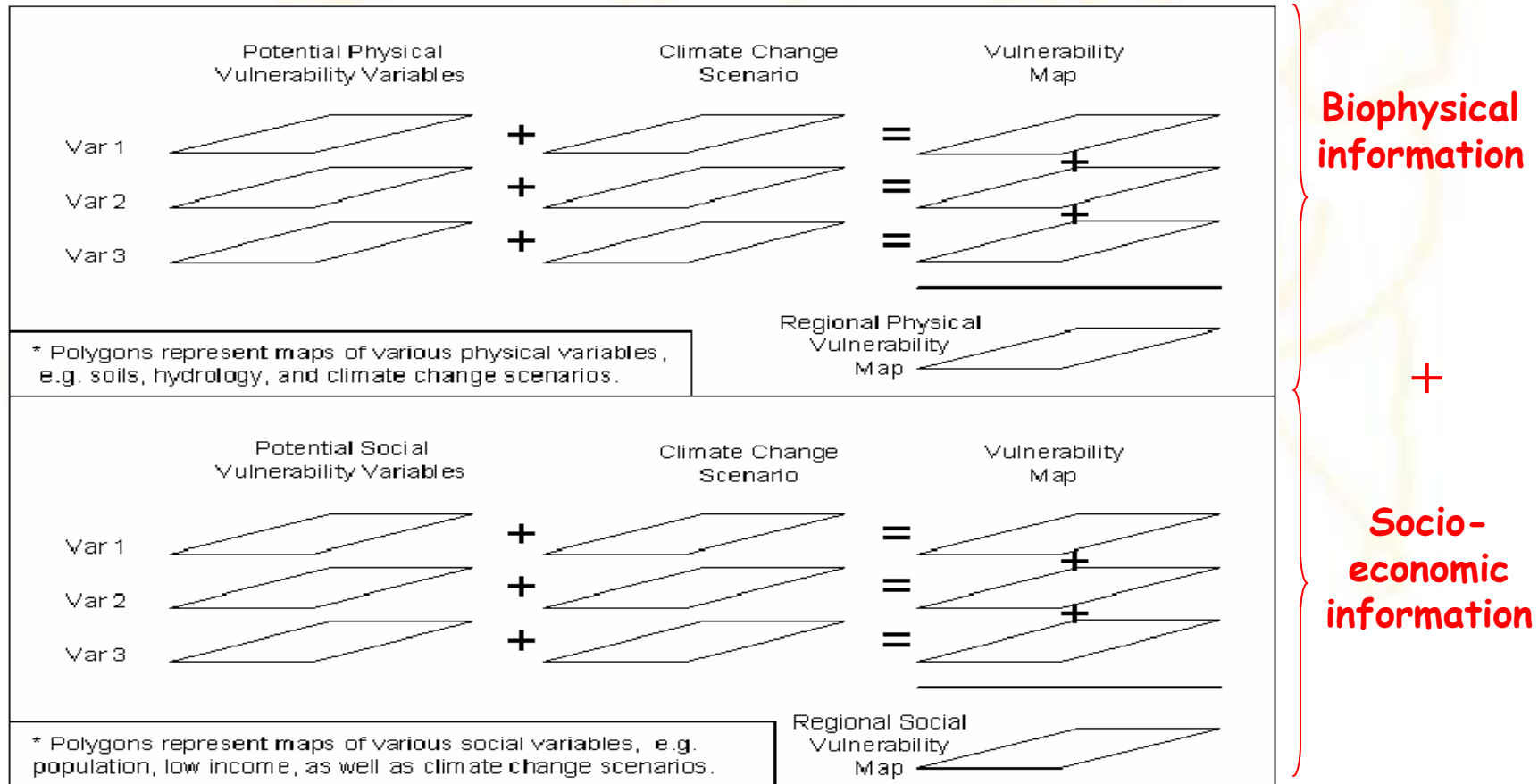
ESRI. 2007. What is GIS? Accessed: June 2007. Updated: April 4<sup>th</sup>, 2007. <http://www.gis.com/whatisgis/index.html>

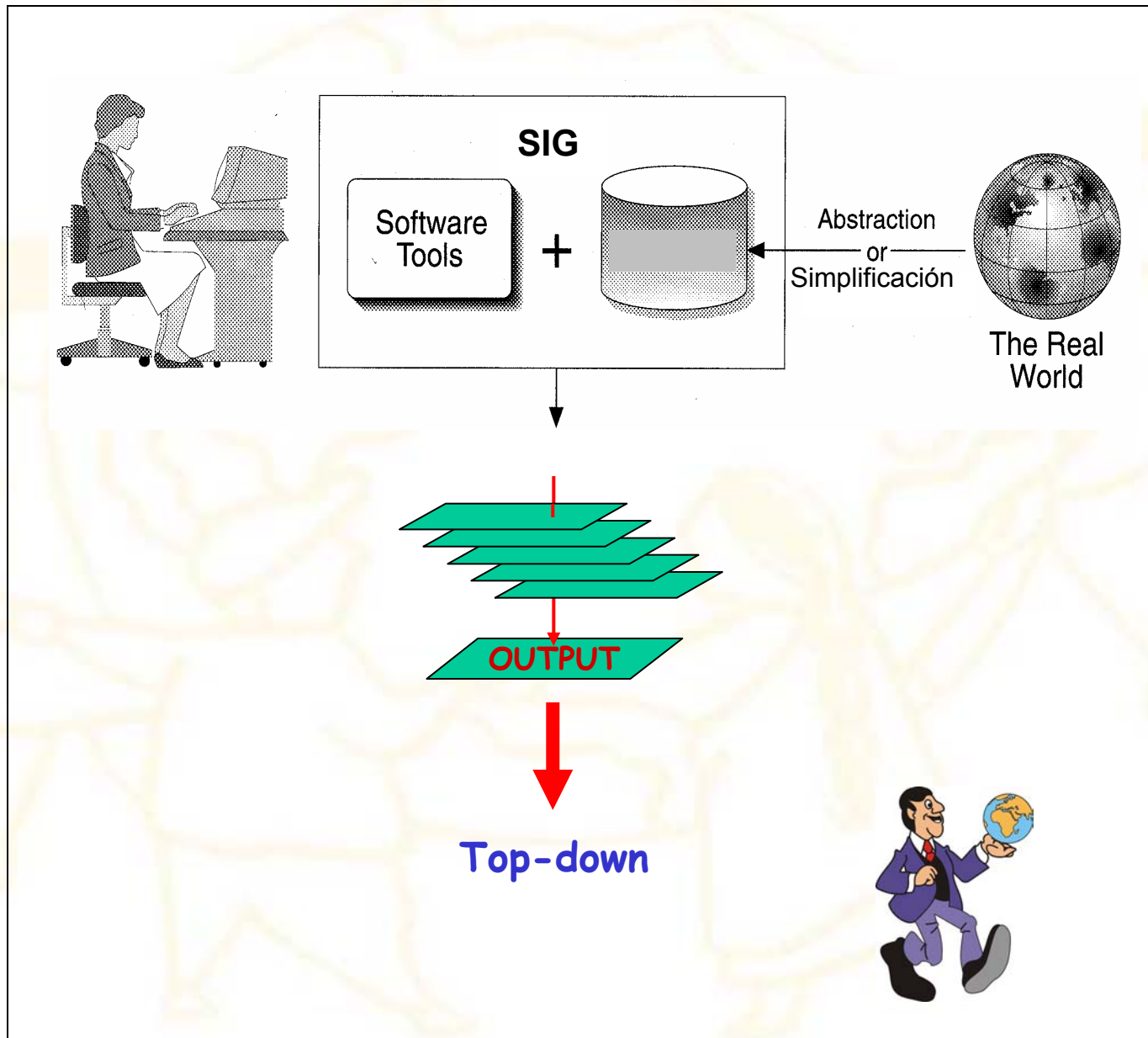


# Traditional components of a GIS

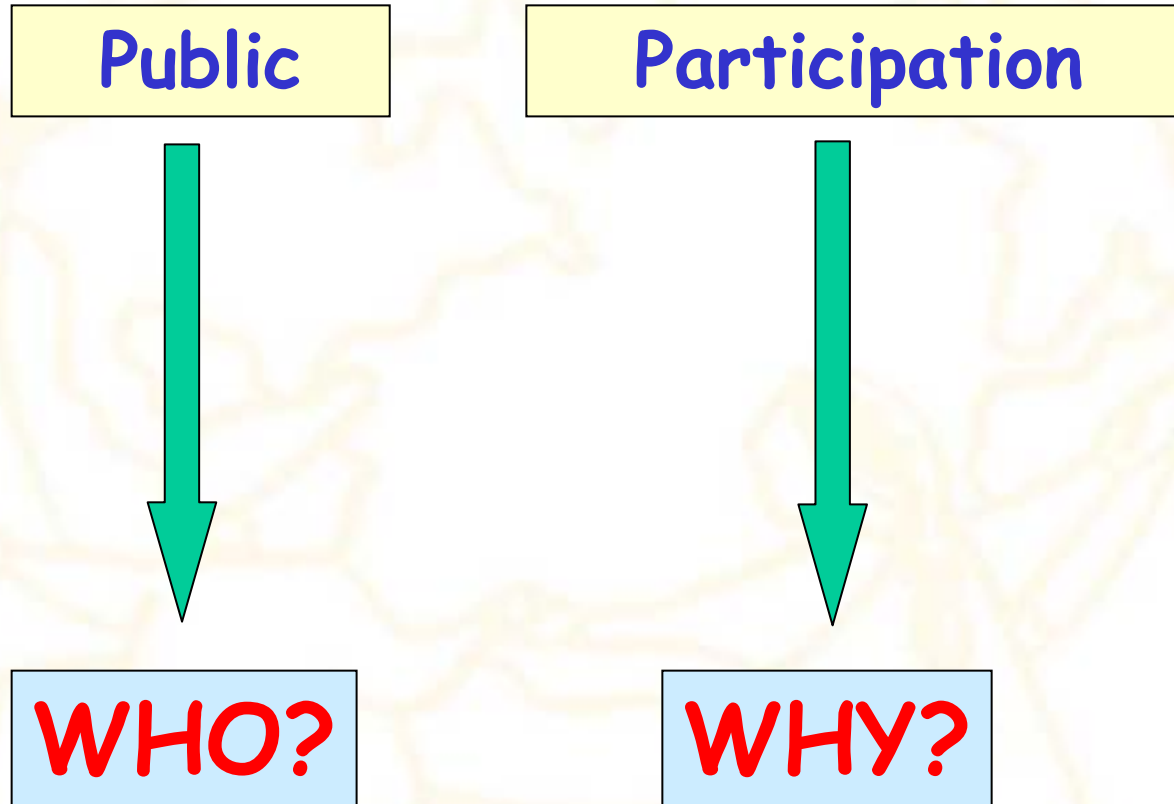


# Traditional approach for the integration of information.





# Public Participation (PP)

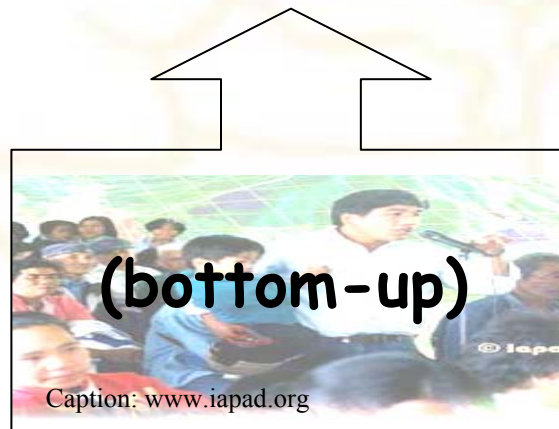


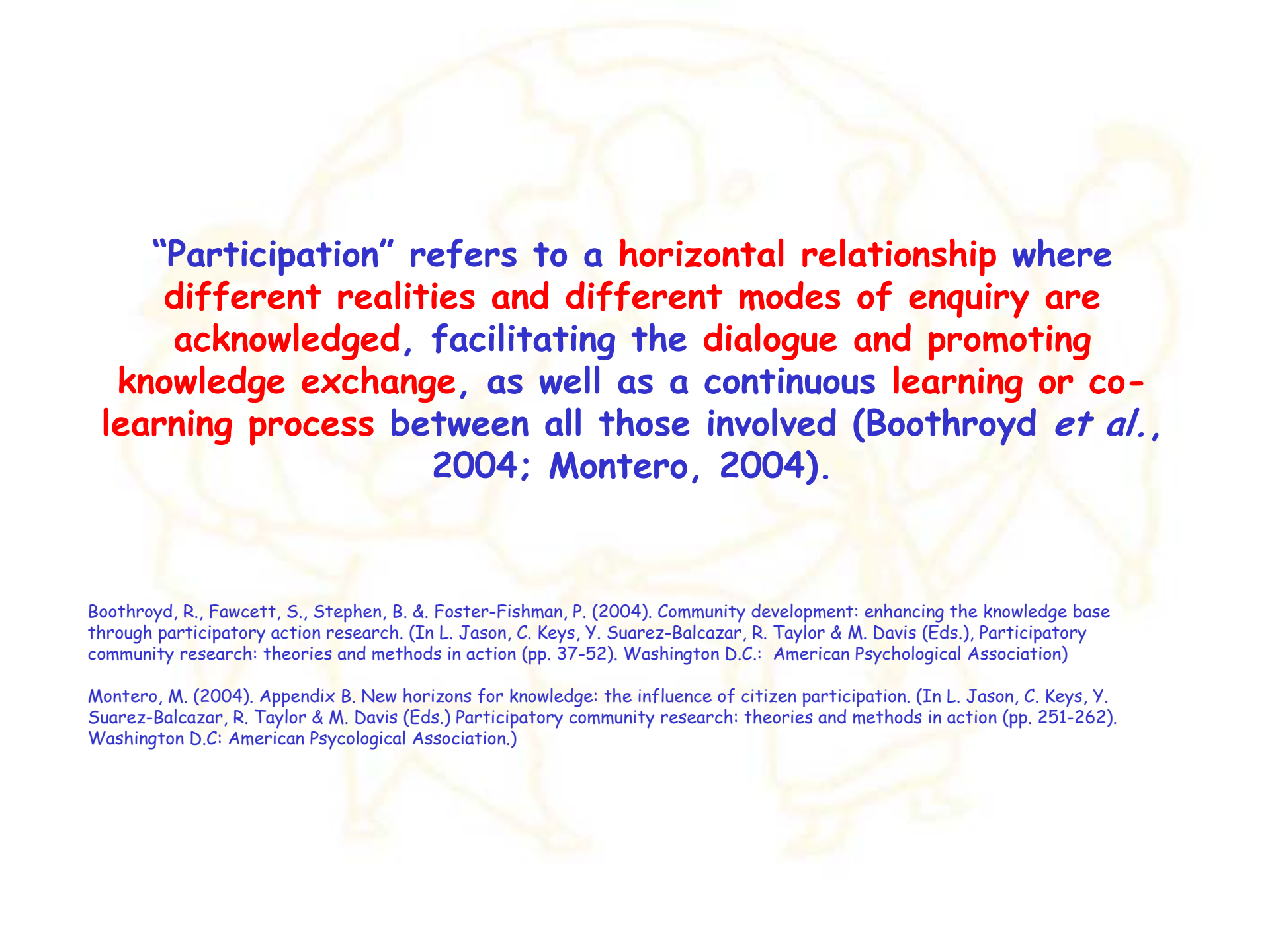
# Public Participation

**Empowerment and social interaction perspective:**

**Collective effort** of stakeholders, stimulated by a sense of **self-deliberation**, the creation of free and independent organizations, **voluntary efforts**, and sense of **sharing** risk, responsibilities, resources and benefits. The objective of those involved is of **auto-development** and the acquisition of a place in the **decision making process**.

Rahman, 1993 in Pimbert, 2004. Institutionalising participation and people-centered processes in natural resource management. Research and Publications highlights. IIED and IDS: London, United Kingdom.





**“Participation” refers to a horizontal relationship where different realities and different modes of enquiry are acknowledged, facilitating the dialogue and promoting knowledge exchange, as well as a continuous learning or co-learning process between all those involved (Boothroyd *et al.*, 2004; Montero, 2004).**

Boothroyd, R., Fawcett, S., Stephen, B. & Foster-Fishman, P. (2004). Community development: enhancing the knowledge base through participatory action research. (In L. Jason, C. Keys, Y. Suarez-Balcazar, R. Taylor & M. Davis (Eds.), *Participatory community research: theories and methods in action* (pp. 37-52). Washington D.C.: American Psychological Association)



Montero, M. (2004). Appendix B. New horizons for knowledge: the influence of citizen participation. (In L. Jason, C. Keys, Y. Suarez-Balcazar, R. Taylor & M. Davis (Eds.) *Participatory community research: theories and methods in action* (pp. 251-262). Washington D.C: American Psychological Association.)

## Participation: scale of purposes

Author	Orientation	Spectrum
Arnstein (1969)	Power	Manipulation → Citizen control
Weidemann and Femers (1993)	Administrative	Education → Joint decision making
Conner (1988)	Conflict resolution	Education → Prevention
Dorcey et al. (1994)	Planning process	Information → Constant involvement

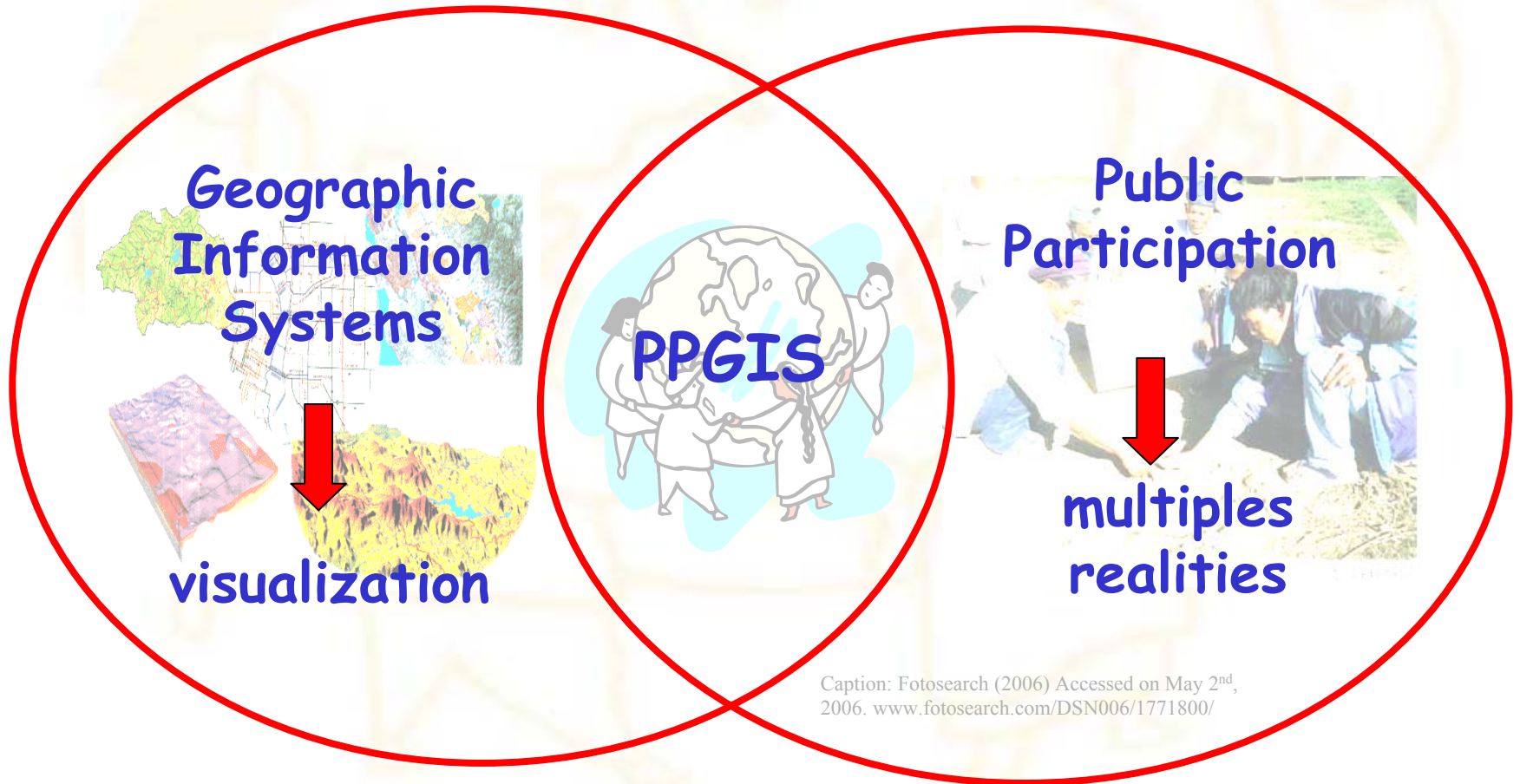
**Expected  
Goals  
&  
Results**

## Concepts of Public

Author	Dimension	Public Typology Focalized	Amorphous
Aggens 	Energy and interest, time, and resources.	Decision-makers	→ Unsurprised apathetic
Mitchell et al. 	Power, legitimacy, and urgency	Definitive	→ Latent stakeholders
Thomas	Organizational complexity	One group	→ Complex group
		<i>Public selection</i>	
Willeke	Relevant public	Self-selection	→ third part
Creighton	Affected public	Spatial proximity	→ values alignment

# PPGIS

## Public Participatory Geographic Information Systems





Hard sciences  
Objectivity  
Quantitative  
Generalities



# INTEGRATION

INFORMED

INTERACTION  
PROCESS

bottom-up  
approach

VALUES AND PERCEPTIONS

Local  
knowledge

Social sciences  
Subjective  
Qualitative  
Contextual (local)



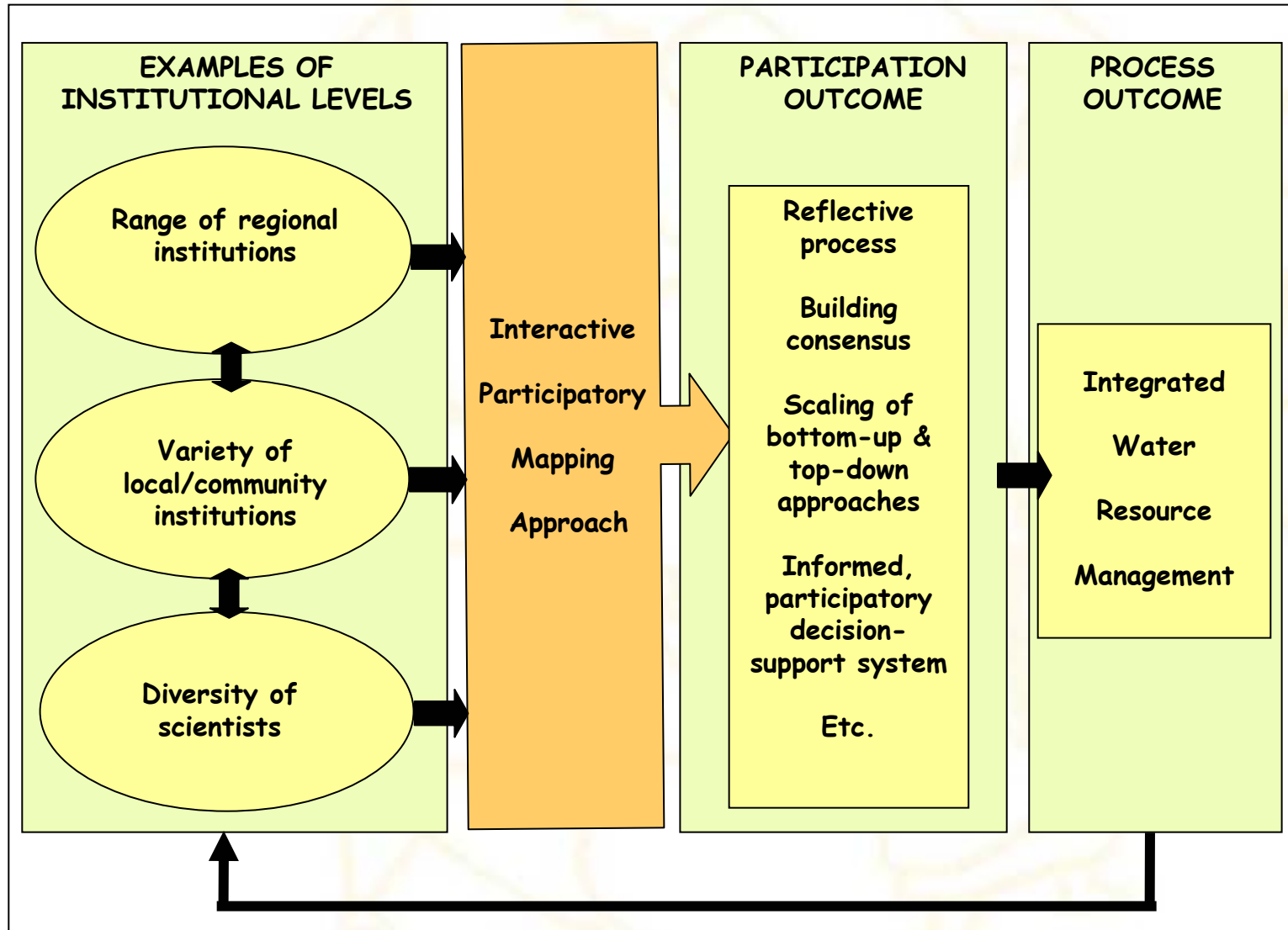
Captions:  
[www.iapad.org](http://www.iapad.org)  
(Integrated  
Approach to  
Participatory  
Development)



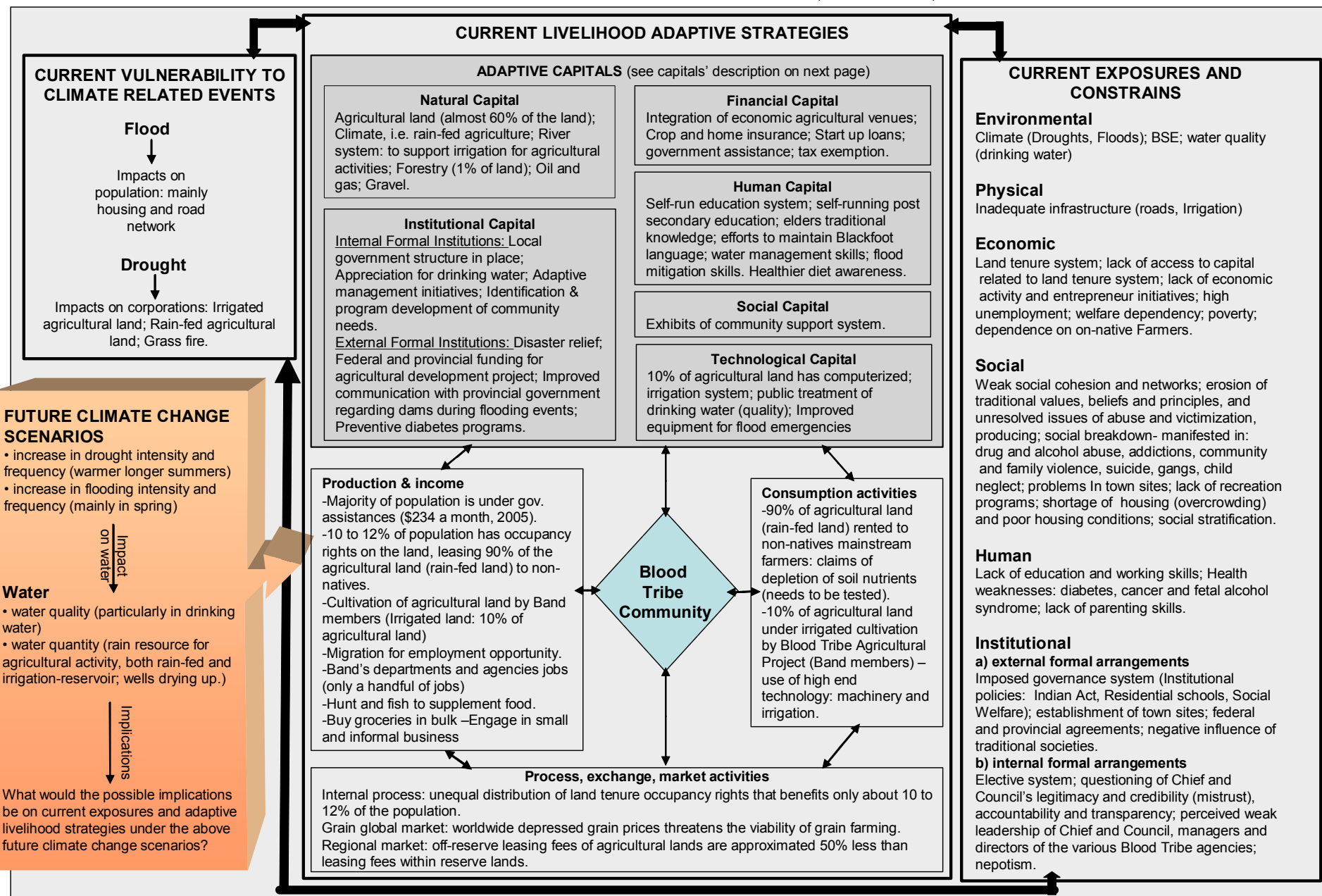
# PPGIS: Reflective and an informed interactive process

Integration of values and perception;  
Empowerment;  
Collaboration institutions;  
Social learning;  
Social capital;  
Human capital.

## PPGIS model for integrating multiple realities of water resource management.



Adapted from: Patiño and Gauthier (2006). Modeling institutional vulnerability and adaptation to climate change using participatory mapping techniques.



# Past and Future Temperatures

Departures in temperatures (°C) from the 1961–1990 average

Northern Hemisphere

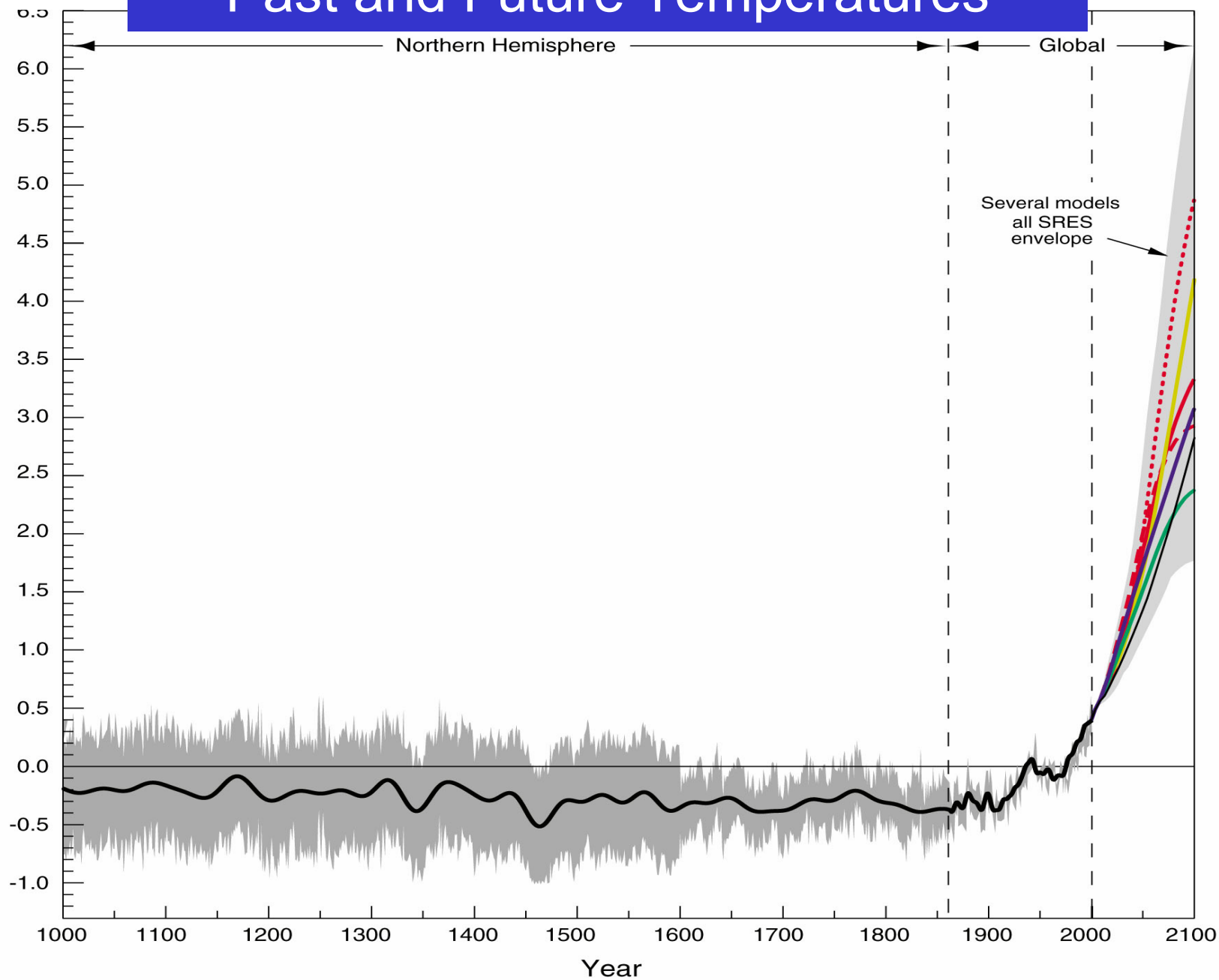
Global

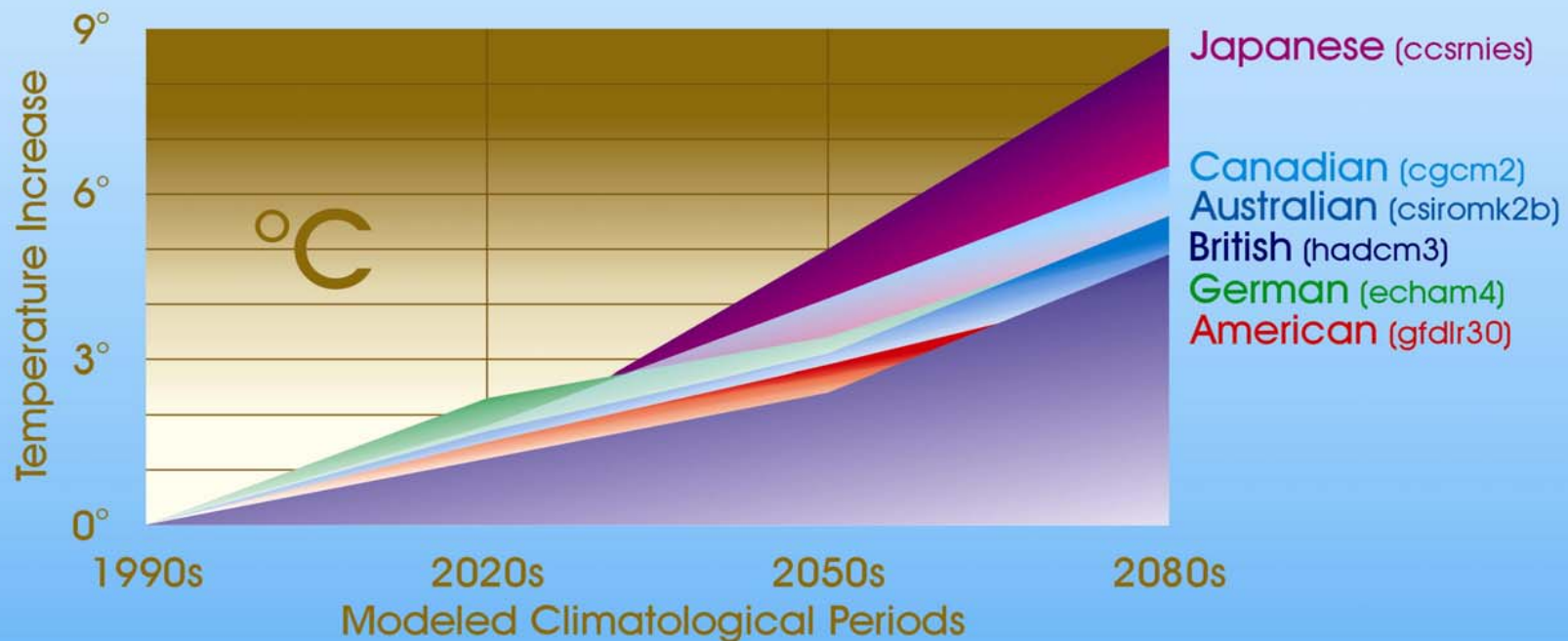
Several models  
all SRES  
envelope

Bars show the  
range in 2100  
produced by  
several models

Scenarios

- A1B
- - - A1T
- ... A1FI
- A2
- B1
- B2
- IS92a

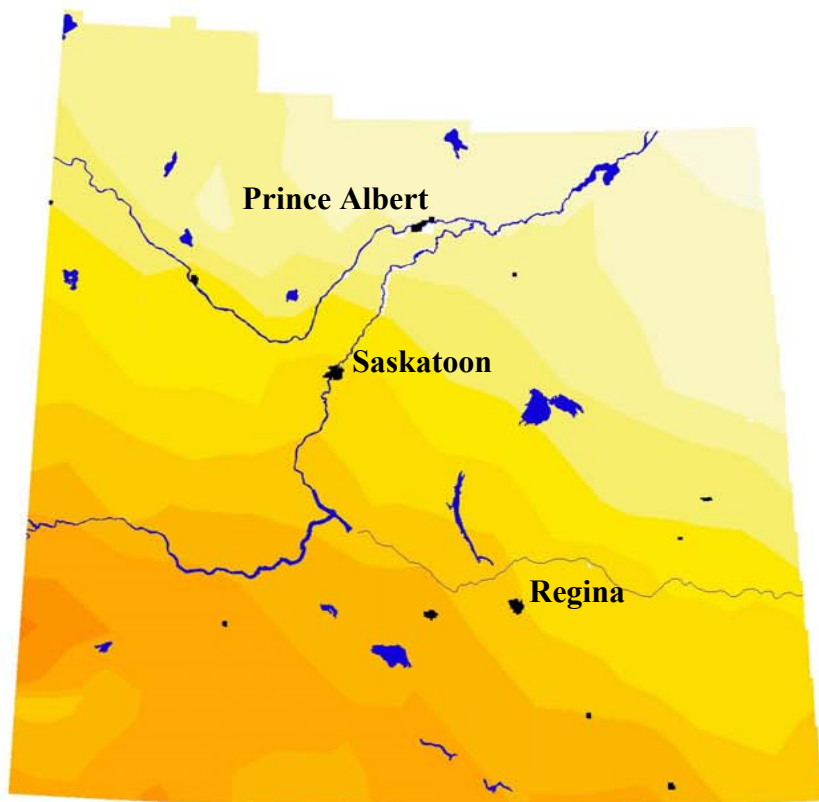




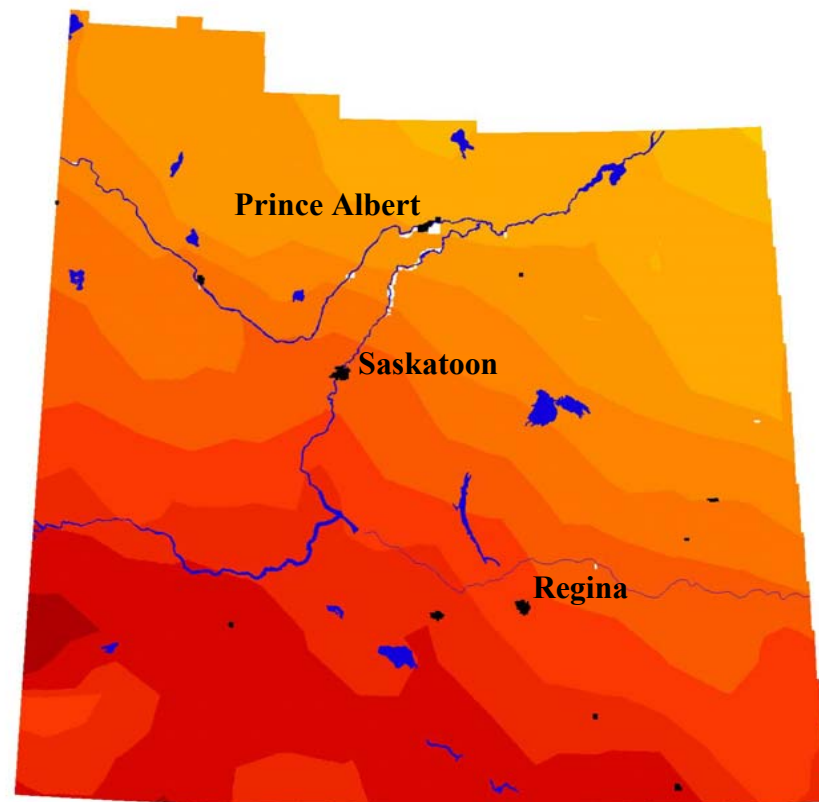
## Comparison of Six Global Climate Models...

*Utilizing the example A2 atmospheric chemistry scenario provided by the Intergovernmental Panel on Climate Change, six internationally recognized global climate models each show very similar trends in temperature changes for a point in south-central Saskatchewan for the 2020s, 2050s, and 2080s. Results from the median Canadian, British and Australian models have been used by the Canadian Plains Research Center and Saskatchewan Environment in modeling future ecosystem changes.*

— climate model data: Canadian Institute for Climate Studies, University of Victoria; graphic: SK Environment



2000



2050



Mean Annual Temperature in degrees Celsius

# Vegetative Transition Occurs as the Ecosystem Dries....

Coniferous Woodland

(dominated by coniferous tree species)

Mixed Coniferous and Deciduous Woodland

(dominated by mixed coniferous and deciduous tree species)

Deciduous Woodland

(dominated by deciduous tree species)

Mixed Shrub Complex

(dominated by mixed medium and tall shrub species)

Mixed Grassland Complex

(dominated by mixed grass and forb species)

Desiccating Grassland

(degeneration toward a significantly compromised vegetative state)

Disintegrating Grassland

(degeneration toward a nonvegetative state with structural disintegration)

Desertification

(transition toward an arid ecosystem with establishment of xerophytic species)

Drying

Desiccating Grassland  
southeast of Val Marie in  
southwestern Saskatchewan.  
— photo: Jeanette Pepper